

**Allerdale and Copeland Crime and Disorder Reduction Partnership  
Partnership Plan 2008 - 2011**



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# Allerdale and Copeland Crime and Disorder Reduction Partnership Partnership Plan 2008 - 2011

## 1. Introduction.

### 1.1 West Cumbria as a Place.

West Cumbria is a maritime sub region of contrast and diversity. Mountain and coastal scenery with distinctive towns and villages and a diverse natural ecology make West Cumbria an attractive place. As well as having a diverse landscape, West Cumbria is full of economic contrasts and has at different times absorbed people from other areas into its communities and workforce; although there is not a high proportion of diverse ethnic communities currently. Changes in traditional industries of coal and steel have led to the development of a West Cumbria Masterplan which places emphasis on the need for economic development and the opportunity to develop the skills base and age range of the population through the new University of Cumbria and its feeder educational opportunities.

In addition West Cumbria participates in the tourism industry for the Lake District and stages a number of festivals which are becoming more and more successful and bring in additional visitors. The urban core formed from Cleator Moor, Maryport, Workington and Whitehaven is the most populous regional centre between Lancaster and Motherwell. Away from the main urban core of West Cumbria are some of the most deeply rural communities in the country, with very low population density and real problems accessing services.

The changes in the economic background of the area and developments in the tourist industry may impact on future patterns of crime and disorder. As a Crime and Disorder Reduction Partnership we will need to contribute towards ensuring that future opportunities are open to all and that people are not drawn to crime through an apparent lack of other opportunities and support. The effectiveness of early intervention work which has developed considerably over the past few years will be important in achieving this.

### 1.2 Background to the CDRP

Allerdale and Copeland are technically two separate Crime and Disorder Partnerships within West Cumbria, however there continues to be identifiable advantages to working in partnership on priority themes whilst retaining a separate focus for the two areas. Allerdale and Copeland CDRP is an effective partnership whose role may at times be one of advocacy, at others it will be to deliver sustainable outcomes for customers. The very wide ranging issues which need to be addressed may often be ones on which one of the responsible authorities who make up the CDRP already has a natural lead; the CDRP in these cases works with those partners who have lead responsibility and looks at ways in which others can support them in their work. With our interest in innovation we are also keen to be part of the beginning of testing out solutions where they are likely to meet our local need and also to work in ways which help those other partners across the area to achieve their targets.

The Allerdale and Copeland Crime and Disorder Reduction Partnership (CDRP) was formed as a result of the Crime and Disorder Act 1998. This required partners to undertake audits of crime and develop strategies to tackle defined and agreed priority issues every three years. The first audit of crime and disorder was produced in 1998 and the first strategy ran from 1999 to 2002. CDRPs are now no longer required to produce a 3 year strategy based on an audit of crime, but instead produce a 3 year rolling Partnership Plan, reviewed annually and based on a Strategic Assessment of crime and disorder, using a range of partner data. The CDRP Partnership Plan needs to reflect the three year plans of the responsible authorities and to tie into the new twenty year visions for both West Cumbria and Cumbria.

A West Cumbria Strategic Assessment was undertaken incorporating issues that had emerged through Community Consultations, as a result priority themes were identified. Information from this informs the Allerdale and Copeland CDRP Annual Partnership Plan and will support strategic decision making from April 2008 to March 2010, this will be reviewed annually. This new process means that CDRPs can use intelligence and data from partners to monitor performance, identify any emerging problems, look at trends for the future and effectively plan tactics to tackle identified priorities. Information from the West Cumbria Strategic Assessment and Partnership Plan informs the Cumbria Community Safety Agreement and Local Area Agreement (LAA) for 2008-11.

### 1.3 Purpose of the Plan

The purpose of the Partnership Plan is to clearly show the crime and disorder priorities for West Cumbria identified in the Strategic Assessment and set a strategy detailing how these will be tackled. Information is included on partners involved in supporting delivery of the Plan, with lead partner responsibilities identified. Where appropriate, links are also shown to new National Indicators (NIs), Public Service Agreements (PSAs) and local West Cumbria Indicators. These indicators also provide an opportunity for informed dialogue across thematic areas of the West Cumbria Strategic Partnership. Partners who participate in discussions as part of the Crime and Disorder Reduction Partnership are also frequently engaged in discussions around worklessness, health, living environment and children's services and the wider direction of travel for West Cumbria.

Each theme group has an action plan that takes account of the relevant performance indicators and the work which partners are doing to achieve progress on these. Theme group chairs report any exceptions in their performance to the Allerdale and Copeland CDRP performance group. They are supported in their work by the role of a Performance Officer funded from BCU money. The Performance officer will also support the process of problem-solving around themes and localities and liaise with CUPS and other information and performance officers, facilitating information sharing as appropriate. Overall performance is also reported to the performance group and strategy group as a standing item.

## 2. Performance in Context

Residents all across Cumbria list the main three problems facing Britain today as being law and order (65.5%); race relations/immigration (43.5%) and drug abuse (31%) *Cumbria Attitudes Survey 2007*

The aim of Allerdale and Copeland CDRP is to keep crime low and provide reassurance to our communities. The West Cumbria vision by 2027 is of a confident place that prides itself on its strong economy, providing opportunities for all and offering a lifestyle of choice. Even though West Cumbria has had two very successful years in terms of crime reductions and has some of the lowest crime figures in the North-West Region, there are issues of concern to people and there are crime hotspot areas which need targeted actions. A snap shot of the main statistics is detailed, but the key messages are that targeted interventions by Allerdale and Copeland CDRP have resulted in significant decreases. The figures shown are to the end of March 2008:

- ◆ Crime in West Cumbria is significantly lower than for the country as a whole. Amongst its Most Significant Group of BCU's, West Cumbria is below the Group Average for BCS Comparator Crime with 10.46 BCS crimes per 1000 residents (average was 11.59).
- ◆ In the last quarter of 2007-08 Copeland and Allerdale CDRP's were 1<sup>st</sup> and 2<sup>nd</sup> respectively amongst their MSG with BCS Comparator rates of 14.64 and 16.65 crimes per 1000 households (average was 21.37).
- ◆ From April 2007 to the end of March 2008, year to date comparisons with the same period last year show

- British Crime Survey Comparator crimes were down by 6.7 % for Allerdale CDRP and 8.9% for Copeland CDRP.
- Dwelling house burglaries in Allerdale CDRP, already at a 30yr low, showed a further decrease of 2%. In Copeland CDRP there was a reduction of 16%.
- West Cumbria saw fewer vehicle related crimes in 2007-08. Theft from motor vehicles reduced by 14.8% and theft of motor vehicles fell by 23.2%
- The level of violent offences in West Cumbria reduced by 4.1% for the same period last year.
- There were 163 fewer incidents of criminal damage reported across West Cumbria. A fall of 3.8%
- Reported incidents of anti social behaviour have decreased by over 11% between April 2007 and March 2008, compared to the same period the previous year (1967 fewer reported incidents).

We can say with confidence that West Cumbria is a safe place to live, work and visit.

### 3. Achievements to date

- ◆ Use of the Prevent and Deter Panel to provide a co-ordinated and focused approach to persistent anti-social behaviour offenders. This provides an effective forum for the introduction and monitoring of Anti-Social Behaviour Contracts and, where necessary, the beginning of the process for Anti-Social Behaviour Orders and Anti-Social Behaviour Injunctions.
- ◆ A Responsible Authorities Partnership has been established to provide a multi-agency approach aimed at promoting the responsible management of licensed premises. This has led to significant reductions in crime and disorder associated with identified 'hot spot' premises.
- ◆ The West Cumbria Pub-watch Scheme has achieved national recognition resulting in the Chair of the Violent Crime task group being asked to join the National Pub Watch Executive Committee.
- ◆ Trading Standards conduct test purchase operations to target under age alcohol sales
- ◆ Police Community Support Officers work with District Council officers to enforce new powers under the Clean Neighbourhoods and Environment Act to target litter and dog fouling
- ◆ Cumbria Fire & Rescue Service work with Young people through the Junior Fire-fighters course and Junior Citizen's Scheme, challenging behaviour and building team work skills
- ◆ Cumbria Fire & Rescue Service is delivering community safety work in schools aimed at fire safety and casualty reduction.
- ◆ A Designated Public Places Orders (restricting on street drinking) have been established in key locations across West Cumbria to combat anti social behaviour and nuisance related alcohol consumption in public places.
- ◆ Dispersal Orders have been introduced at Maryport and Cockermouth to help address anti-social behaviour issues. The effectiveness of these is being monitored however early indications are that they are making a positive difference.
- ◆ Agencies take part in multi agency Streetsafe operations, with an undertaking to respond to community concerns and provide reassurance to local residents
- ◆ In rural areas data tagging kits have been introduced in conjunction with local businesses to tackle quad bike and farm machinery thefts.
- ◆ Neighbourhood Watch Association develops new watches across West Cumbria and provides a range of information through the Voice Connect messaging system
- ◆ Cumbria Police provide additional high visibility patrols in identified "hot spot" locations
- ◆ Persistent and Priority Offenders have been targeted by the development of multi-agency groups, e.g. The Scafell Project, resulting in significant reductions in offending behaviour.

- ◆ Success in creating Distington Rural Safety Group which has achieved national recognition and made a significant impact upon the quality of life for residents of the village. This model is now being developed in other parts of West Cumbria.
- ◆ A new Allerdale and Copeland CDRP structure has been implemented based upon Government Guidance, 'Delivering Safer Communities: A guide to effective partnership working'.

#### **4. Challenges**

There remains a considerable mismatch between people's perception of crime and the actual crime rate. The Quality of Life survey told us that 53% of the sample of residents in Copeland and 48% of the sample of residents in Allerdale were worried about crime, 53% in Copeland of the sample felt safe after dark outdoors and 61% in Allerdale felt safe after dark outdoors. In addition 22% felt crime had got worse over the last 3 years in Copeland and 16 % in Allerdale. The gap between perception of crime and actual crime in South Workington and South Whitehaven is even higher. Allerdale and Copeland CDRP will develop its dialogue with local communities of most need by working through those who have already developed the confidence of the community. Allerdale and Copeland CDRP will also work through Local Policing Teams and others who have people on the ground.

A particular priority will be to develop opportunities to hear the views of young people. In this, the pilot of Safer Schools partnership and the work of Youth Service, Young Cumbria and Connexions will be key. Identifying how to hear the voices of those young people experiencing domestic violence will also be important. Young people feature prominently as both the victims of and perpetrators of crime and disorder; many live amongst challenging circumstances. There is a considerable shift towards positive change to meet their needs more effectively in West Cumbria; nationally the experience and care of young people is rising to greater prominence. We are committed to including young people, their families and advocates more effectively in discussions about the best way of providing the range of environments and support which will assist them to enjoy becoming good citizens whilst being properly safeguarded alongside others. This focus on young people fits well into the developing agenda of Government and the links with the Registered Social Landlords.

As a result of the existing and potential changes in the environment of West Cumbria, the Crime and Disorder Reduction Partnership will continue its approach of close monitoring of performance of crime and disorder and utilising problem – solving as a key element of its work. It will continue to retain its capacity to respond to issues at a range of levels from Countywide to street level and across other aspects of an issue which may be of importance such as age, gender or other community dimension.

#### **5. Monitoring of the Plan.**

##### **5.1 Performance Monitoring**

Performance of CDRPs will be reported to government through the Local Area Agreement (LAA) for Cumbria. The Safer and Stronger Communities element of the LAA includes headline indicators, selected from a suite of National Indicators (NIs). Links to these relevant indicators are shown for each crime theme section.

In addition, the government is introducing a new single framework to assess performance in policing and community safety. This new framework, the Assessment of Policing and Community Safety (APACS) will be introduced from 2008/2009 and is intended to rationalize the performance landscape by aligning work at national and local level to improve performance.

Finally, there are new national Public Service Agreements (PSAs) that need to be considered. Key elements of these are included in the Safer and Stronger Communities element of the LAA

**PSA 23** – Making Communities Safer

**PSA 24** – Deliver a more effective, transparent and responsive Criminal Justice System for victims and the public

**PSA 25** – Reduce the harm caused by alcohol and drugs

The Allerdale and Copeland CDRP Partnership Plan will be revised annually to take into account national requirements and performance at a local level. A good evidence base will be key to attracting and maintaining resources as well as ensuring the confidence of the public we serve. Our performance will be measured through the LAA performance framework and relevant partner performance management systems. This plan highlights those links, identifies lead agencies and indicates any allocated funding.

## 5.2 LAA Indicators.

There are seven themes in the Safer and Stronger Communities element of the LAA, aligned to National Indicators. They are:-

- ◆ Reduce crime, disorder and anti social behaviour, specifically focusing on serious violent crime and a continued focus on domestic violence
- ◆ Reduce the offending of those individuals who have an adverse impact on our communities
- ◆ Reduce the impact of drug misuse within the county
- ◆ Minimise the harm caused by alcohol abuse within Cumbria
- ◆ Achieve community cohesion and respect through understanding concerns about anti social behaviour and increasing the number of people who treat one another with respect and dignity
- ◆ Increase satisfaction in local neighbourhoods through targeted partnership activity
- ◆ Achieve community empowerment to secure empowered and engaged citizens

## 5.3 Headline National Indicators.

- ◆ NI 2 Percentage of people who feel they belong to their neighbourhood
- ◆ NI 5 Overall / general satisfaction with local area
- ◆ NI 15 Serious violent crime
- ◆ NI 16 Serious acquisitive crime
- ◆ NI 17 Perceptions of anti social behaviour
- ◆ NI 18 Adult re-offending rate
- ◆ NI 20 Assault with injury rate
- ◆ NI 21 Local concerns about anti social behaviour
- ◆ NI 23 Perceptions that people treat one another with respect
- ◆ NI 24 Satisfaction with the joint dealing of anti social behaviour
- ◆ NI 25 Satisfaction by different group with the joint dealing of ASB
- ◆ NI 27 Understanding local concerns
- ◆ NI 30 Priority Offender re-offending rate

- ◆ NI 32 Repeat incidents of domestic violence
- ◆ NI 41 Perceptions of drunk or rowdy behaviour as a problem

#### 5.4 Relevant West Cumbrian Indicators.

- ◆ WI 1 Businesses in the area showing growth
- ◆ WI 7 Comparator Crime Rate
- ◆ WI 8 Satisfaction with the way the police and local council dealt with ant-social behaviour
- ◆ WI 11 Improved street and environmental cleanliness – fly tipping
- ◆ WI 14 Incidents of Criminal damage

### 6. Priority Issues.

- ◆ Criminal Damage and Anti-Social Behaviour
- ◆ Violent Crime
- ◆ Domestic Abuse
- ◆ Drugs and Alcohol
- ◆ Public Perception and Engagement
- ◆ Neighbourhood and Localities
- ◆ Casualty Reduction

These priorities have been identified through a strategic assessment process which will be undertaken annually. Action is taken around these themes. In line with the approach required for the future under Comprehensive Area Assessment, work is being undertaken to ensure that the action plan for each theme reflects the work being undertaken by the wide range of organizations delivering services and opportunities for people locally. The combined action plans around each of the themes will make up the three year partnership plan which is a living document updated on a regular basis. The strategic approach to meeting the priorities above encompasses the following headings: Leadership, Tackling strategic issues, Effective licensing and enforcement arrangements, Infrastructure, Advice and support particularly to young people and their families.

Casualty Reduction is primarily addressed via the Road Safety Partnership contributed to locally by the CRASH group. Death and serious injury through vehicle use continues to be problem, although improvements have been made, there are still identifiable improvements which can be made by working with groups such as young people and motorcyclists and with attitudes in relation to speeding especially on A roads, use of mobile phones and driving while under the influence of drink and / or drugs

Public Perception and Engagement together with Neighbourhood and Localities are cross-cutting themes that feature in all other plans. Developing work on these themes is also being undertaken in particular localities (e.g. the formulation of Community Safety Groups and work on the Fear of Crime). From the Quality of Life survey 53% of the sample of residents in Copeland and 48% of the sample of residents in Allerdale were worried about crime, 53% in Copeland of the sample felt safe after dark outdoors and 61% in Allerdale felt safe after dark outdoors. In addition 22% felt crime had got worse over the last 3 years in Copeland and 16 % in Allerdale. Given that West Cumbria is generally a low crime area with a high crime detection rate, people appear to be more worried than they need to be.

The remaining priority issues have their own action plan which brings together in one place the work related to that theme. They are all in a common standard format and contain structured information related to their subject area. Each plan contains detail of which specific set of indicators actions are linked to, gives baseline data and three year target figures. These plans direct activity for year 1 of the strategy. All actions will be reviewed, based on the agreed performance management framework, by March 2009. Task groups will determine actions that are completed and therefore to be removed from the plan and those deemed successful and / or continuous. These will remain in the plan for year 2.

## **7. Actions to address the issues.**

*7.1 Aim: To reduce the incidence of Anti Social Behaviour and Criminal Damage in West Cumbria as part of the RESPECT campaign and in line with the Local Area Agreement for Cumbria*

Criminal damage is the highest volume crime in West Cumbria, and young people are well represented as offenders. The peak age for committing criminal damage is mid-teens for both males and for females, with males much more likely to offend (OCJS 2005). Of those who had committed criminal damage, 45 per cent did so more than once (National Statistics data). There are a range of indicators which will come under the Comprehensive Area Assessment and the Local Area Agreement that we may contribute to by working to reduce criminal damage and anti social behaviour.

Frequently young people stated they were merely trying to find a space which they could inhabit which was not the private home environment but yet was not too public (Lancashire University study into criminal damage 'Daring to Damage'). One young person commented that space needed to be public enough to feel safe, yet not that public that they felt constantly observed. This ties in with anecdotal statements from Young Cumbria around the perspective of young people in West Cumbria. The development of suitable spaces is therefore a key area for partners to explore. The success of the Distington project in West Cumbria also demonstrates the value of this approach and the involvement of young people in determining the how publicly accessible areas can be developed. The CDRP has also been able to link Natural England with the play partnerships in Allerdale.

Tackling anti social behaviour takes a multi pronged approach to be effective, ensuring dialogue between task groups of the Crime and Disorder Reduction Partnership will be key to our success. A protocol to refer young people to Straightline from A&E has been developed as a result of work done at the CDRP Drugs and Alcohol Task Group. Children's Services continue to develop Local Delivery Platforms which enable more targeted and co-ordinated support to be offered.

Many of the things in the current action plan have worked and been welcomed in the past. Acceptable behaviour agreements and anti social behaviour orders seem to be working in West Cumbria and Registered Social Landlords knowledge of how they can use their powers and capacities to improve the quality of life and provide a check on developing bad behaviour is increasingly becoming second nature. Continued improvement of a whole systems approach and targeting will be key features of the current plan.

The following tables illustrate activities that the CDRP will undertake and how these will be enforced. Full details can be found in the relevant themed plan:

<b>ACTIVITY</b>	<b>LEAD PARTNER</b>	<b>RESOURCES</b>	<b>LINKED INDICATORS</b>
Implement Safer Schools Partnership (tackling underlying strategic issues and practical service infrastructure)	Cumbria Police	Core funding + CDRP	NI 17; NI 21;NI 23;NI 24;NI 27;NI 140; WI 8
Work with schools and RSLs to identify young people whose behaviour is causing concern and facilitate early intervention to reduce the need to refer to Prevent and Deter.	Housing Associations/Borough Councils	Core funding	NI 17;NI 21;NI 24; NI 25; WI 8
Target young people who continue to be at risk of offending/ASB through referral to Prevent & Deter	Youth Offending Service (YOS)/Police Community safety Team	Core funding + CDRP	NI 17;NI 21;NI 24; NI 25; WI 8
Develop improved links with Children's Services through Every Child Matters Group and Play Partnerships. Through this identify commissioned work and developments which relate to individual and family support and link this knowledge into discussions at P&D and ASB Intervention panel.	CDRP Partnership Manager / Every Child Matters Group in conjunction with Community Safety Sergeant and chair of Prevent and Deter	Core funding + CDRP	NI 2;NI 8;NI 22;NI 23;NI 25; NI 41;NI 50;NI 110;NI 111; WI 8
Involve local people in problem solving partnerships through development of LPT's approaches to tackling anti social behaviour; development of existing rural safety groups and development of new problem solving partnerships.	Cumbria Police/ Every Child Matters Group	Core funding + CDRP	NI 2;NI 3;NI 5; NI 17;NI 21; NI 23;NI 24;NI 27 WI 8; WI 14
Locality Working Delivery governance structures to be put in place giving opportunities for greater participation by the community, working with agencies to identify and address local needs.	Borough Councils	Core funding + CDRP	NI 2;NI 3; NI 5; NI 17;NI 21; NI 23;NI 24;NI 27
Improve the citizen's journey – comply with victim's code and witness charter.	Cumbria Police	Core funding + CDRP	SPI 1.4
Develop wider use and review process for acceptable behaviour contract support project	Children's Services CDRP and Development Officer – Impact Housing / Every Child Matters Group	Core funding + CDRP	NI 17; NI 21; NI 27; NI 41; WI 8

Ensure sport/leisure and development resources for young people meet the needs of young people from priority areas and other hot spots who are being drawn into anti social behaviour	Youth Work in Cumbria Development Coordinator linked to Youth Work Partnership with assistance from commissioned bodies and SPAA	Core funding + CDRP	NI 5; NI17 NI 21; NI 50; NI 110; NI 111; WI 8
Leaflets /campaign for young people to enhance understanding of Criminal Damage and ASB and consequences of their choices to engage in it or not	CDRP	Core funding	NI 17; NI 21; NI 27; NI 41; WI 8; WI 14

<b>ENFORCEMENT ACTIVITY</b>	<b>LEAD PARTNER</b>	<b>RESOURCES</b>	<b>LINKED INDICATORS</b>
High profile police work in hot spot areas and times to target youth disorder and implementation of the Respect Campaign	Cumbria Police	Core funding + CDRP	NI 17;NI 21; NI 23; NI 24; NI 25; NI 41; WI 8
Ensure appropriate use of full range of powers to tackle anti social behaviour including effective partnership working with partners to improve quality of life for all parties.	Cumbria Police, Borough Councils and RSLs	Core funding + CDRP	NI 17; NI 21; NI 23; NI 24;NI 25; WI 8
Use enforcement powers for litter and dog fouling	Borough Councils and Police	Core funding + CDRP	NI 17;NI 21;NI 23; NI 24,;NI 25
Test purchase operations to target under age alcohol sales based on intelligence	Trading Standards	Core funding	NI 17; NI 21; NI 23; NI 41
Effective use of Dispersal Orders to reinforce Respect message	Cumbria Police	Core Funding + CDRP	NI 5; NI 17; NI 21; NI 41; WI 8

*7.2 Aim: To reduce the incidence of Violent Crime and alcohol related Violent Crime in West Cumbria in line with the Local Area Agreement for Cumbria*

Last year was one of the best West Cumbria have had for reducing violent crime and we hit 17.8 crimes per thousand pop. Violent crime is susceptible to police & partner activity, the more we encourage domestic abuse victims to come forward, the higher the violent crime figures as an example. It is unrealistic to expect further substantial reduction and the police target for the year ahead equates to a rate of 16.6 crimes per thousand pop. A total of two thirds of the violent crimes recorded were less serious offences (45% Assault ABH, 21% Common Assault) and when individual offences are examined, the main changes that have occurred are the number of ABH's appear to be reducing, whilst Common Assault's are increasing. This may be

due to changes in recording requirements. The three year target was not met due to the change in reporting procedures which altered the results in the year following the establishment of the baseline across the country. Very real reductions were however made over the three year period including major turn rounds in town centres.

Violent crime rose further at the beginning of the 2005 -2008 strategy in common with other areas of the country. The consolidation of Nightsafe which incorporates issues of education and the environment, the extension of Pub Watch and the introduction of the 'Lock em Inn' campaign have all contributed, alongside the changes in licensing laws, to reduce the upward trend of violent crime. Partnership work with licensed premises and the local authorities has been a key feature; this has included not only participation in Pub watch, the development of work around licensing by the local authority but also introducing ten areas in Allerdale and six in Copeland covered by designated public place orders to reduce the problems associated with on street drinking. Licensed premises are continuing to improve their services and they have the opportunity to be recognized through the Best Bar None scheme.

The key areas where violent crime takes place continue to include the priority localities identified through the range of indices of poor outcomes and life experience and so work is underway to further develop the dialogue with those, pulling partners together to address these gaps in experience and with key leads of other related Local Area Agreement themes. There is continued work going on to encourage people to report hate crime through a wide range of reporting centres. Workington and Whitehaven continue to be where the bulk of violent crime takes place. Much violent crime is still associated with alcohol. Reducing Violent Crime involves a multi agency approach which has so far proved to be very effective. It is also acknowledged that there are many 'cross cutting' initiatives involving other task groups within the CDRP with communication and engagement vital to prevent duplication of resources and funding. However, more work is still needed to address the issues of violence and domestic abuse and to contribute to the National and local plans around domestic violence therefore violent crime and domestic abuse are still key priorities. Domestic abuse has a long term impact for far too many people in West Cumbria and Cumbria as a whole.

The following tables illustrate activities that the CDRP will undertake and how these will be enforced. Full details can be found in the relevant themed plan:

<b>ACTIVITY</b>	<b>LEAD PARTNER</b>	<b>RESOURCES</b>	<b>LINKED INDICATORS</b>
To reduce the number of admissions to West Cumberland Hospital involving Under 16 year olds for alcohol related incidents.	CDRP + Partners	Core funding + CDRP	NI 39;NI 41;NI 70;NI 119;NI 50;NI 111;
Develop information sharing agreement with A&E regarding referrals within 24 hours of attendance	CADAS/Straight-line	Core funding	NI 15;NI 20;NI 32;NI 39;NI 40;NI 70;
Work with partners to identify people (particularly young people) on the edge of criminality and provide diversionary activity	CDRP	Core funding +CDRP	NI 19; NI 21; NI 110; NI 111; WI 7

Ensure 'Spikeys' are distributed alongside work through youth services, to raise awareness of potential for drink spiking and reduce opportunity for extra drinks or substances to be added to the young people's drinks	CDRP + Cumbria Police	Core funding	NI 15; NI 20; NI 21; NI 39; NI 41
Co-ordinate and manage Pub Watch Schemes across West Cumbria identifying incidents where arrests have been made for offences linked to the Night Time Economy	Cumbria Police	Core funding +CDRP	NI 5; NI 17; NI 18; NI 20; NI 21; NI 27; NI 41 WI 7
Continue work to implement monitoring of CCTV cameras in principle towns alongside a feasibility study into external funding for early hours working.	Allerdale Borough Council	Core funding	NI 5; NI 15; NI 16; NI 17; NI 20; NI 24 NI 41 WI 14; WI 7
Upgrade systems in outlying towns to improve performance – subject to approved carry forward	Head of Environment - Allerdale	Core funding +CDRP	NI 5; NI 15; NI 16; NI 17; NI 20; NI 41; WI 7; WI 14
Pursue THI funding for Whitehaven town centre. Maintenance and improvement of historic, architectural and environmental street scene. Investment in public realm and accessibility. Leading to more attractive environment for businesses and customers and improved perception of safety	Copeland Borough Council	Core funding	NI 2; NI 5; NI 21; NI 23; NI 119; NI 172; W1 1
Develop a multi agency forum to deal with problem Licensed premises using the Licensing legislation to good effect.	Responsible Authority Partnership (RAP)	Core funding	NI 5; NI 17; NI 18; NI 20; NI 21; NI 27; NI 41
Raise awareness with licencees of leg/best practice by holding awareness sessions/issuing promotional materials	Allerdale Borough Council	Core Funding	NI 5; NI 17; NI 18; NI 20; NI 21; NI 27; NI 41
Continue to monitor whether CCTV in Taxis is needed	CDRP + Cumbria Police	Core Funding + CDRP	NI 5; NI 15; NI 16; NI 21; WI 7
Using National Intelligence Model (NIM), identify licensed premises where sales to under age are taking place.	Borough Councils + Cumbria Police	Core Funding + CDRP	NI 5; NI 17; NI 18; NI 20; NI 21; NI 27; NI 41
Introduce and co-ordinate a forum for Door Supervisors incorporating a common understanding of roles (as part of progressing initiatives to improve management of the night time economy)	Cumbria Police	Core Funding + CDRP	NI 5; NI 17; NI 18; NI 20; NI 21; NI 27; NI 41

Work with partner agencies to engage with young people across West Cumbria on a variety of issues dealing with alcohol abuse	Connexions/Young Cumbria/CADAS/Straight-line/	Core Funding	NI 17; NI 19; NI 21; NI 23; NI 24; NI 41; NI 50; NI 70; NI 65; WI 8
Develop a media strategy for use at peak periods annually.	CDRP	Core Funding	NI 16; NI 21; NI 23
Develop a Safer Schools Partnership approach for West to help challenge violent behaviour	Cumbria Police	Core Funding + CDRP	NI 15; NI 19; NI 20; NI 50; NI 111; WI 7

<b>ENFORCEMENT ACTIVITY</b>	<b>LEAD PARTNER</b>	<b>RESOURCES</b>	<b>LINKED INDICATORS</b>
High profile police work in identified hot spot areas and times to target alcohol related violent crime and implementation of Operation Regulate	Cumbria Police	Core funding + CDRP	NI 15; NI 20; NI 30; NI 41; WI 7
Multi agency licensing enforcement work	CBC+ABC + Police	Core funding	NI 15; NI 20; NI 41
Build on community intelligence in hotspot areas through Streetsafe or targeted patrol	Cumbria Police	Core funding + CDRP	NI 15; NI 20; NI 41
Development of enforcement strategy in line with Corporate Policy Environmental Campaign in partnership with Times and Star and Civic Society on 4 themes including smoking related litter, chewing gum and fly tipping.	Allerdale BC	Core funding	NI 5; NI 23; NI 27; NI 41; NI 195; WI 11
Corporate approach to visits to Licensed Premises to ensure compliance with all relevant legislation.	CDRP	Core funding	NI 15; NI 20; NI 41
Increase detection rates through high visibility police patrols at key times and utilise improved CCTV provision	Cumbria Police	Core funding + CDRP	NI 15; NI 20; NI 41; WI 7
Exclusions from licensed premises through local Pub Watch schemes, including violence against A & E and Ambulance Service staff	Cumbria Police	Core funding + CDRP	NI 15; NI 20; NI 41;
Ensure that we use powers to the full and engage with the criminal justice units so that magistrates are fully aware of high risk offenders / locations	CJU Police	Core funding	NI 15; NI 20; NI 30; NI 41
Use legislative powers to ensure that environmental nuisance is controlled – reduce levels of offending, if necessary, through numbers of actions taken. Aim being to reduce crime and fear of crime arising from environmental degradation	Copeland BC	Core funding	NI 5; NI 23; NI 27; NI 41; NI 195; WI 11

*7.3 Aim: To tackle domestic abuse and provide a range of quality domestic violence services in West Cumbria in line with the Local Area Agreement for Cumbria.*

The general categories of violence also contain domestic violence incidents. Domestic violence is now referred to as domestic abuse as it covers a range of behaviours which include verbal, emotional, psychological and financial abuse as well as physical abuse (which can also include sexual abuse). Domestic abuse is not only experienced by women and may exist in same sex as well as heterosexual relationships and also between the full range of relationships within a family or household. Under the Local Area Agreement there is a target of increasing the reports of domestic violence and reducing repeats. The former is important as domestic violence is widely under reported and yet has considerable consequences on wellbeing of whole families, the economy and society as a whole.

Reported domestic violence incidents in both Allerdale and Copeland are projected to increase slowly but steadily based on 6 and 12 months figures. Arrests for domestic violence incidents are rising in Allerdale and remaining broadly the same in Copeland. Convictions for domestic violence are rising steadily and this trend is predicted to continue based on 6 and 12 months data as at Sept 07.

The picture for domestic violence is complex. Many instances of domestic violence start in pregnancy. Given the percentage of women who are in work in West Cumbria (72% of all the women of working age in the population of West Cumbria) there may be opportunities to explore improving information and confidential support in the work place as well as ensuring a culture of respect for everyone is equally applied to women and those starting a family and that there is positive support for families.

Attitudes among young people also need to be explored further as some still consider there are instances where it is acceptable to hit someone and bullying is still endemic. Support for children and young people who have experienced domestic violence in the family is still not developed. A countywide conference on Safeguarding and Domestic Violence was held in April 2008 and may assist to drive this work forward faster. Sexual violence is a form domestic abuse and on occasions may be connected to sexual violence outside the home, Rape Crisis which also provides longer term support is therefore an important partner in the Domestic Violence Task Group.

The following tables illustrate activities that the CDRP will undertake and how these will be enforced. Full details can be found in the relevant themed plan:

<b>ACTIVITY</b>	<b>LEAD PARTNER</b>	<b>RESOURCES</b>	<b>LINKED INDICATORS</b>
Raise awareness of Domestic Violence and encourage people to use services through training of front line staff	All	Core funding +CDRP	NI 15; NI 20; NI 32
To introduce third party reporting for Domestic Abuse into West Cumbria.	Cumbria Police	Core funding + CDRP	NI 15; NI 18; NI 20; NI 32
Develop and manage the role of Independent Domestic Violence Advocates (IDVAs) in West Cumbria	Victim Support	Core funding +CDRP	NI 15; NI 20; NI 32
Implement and maintain Multi Agency Risk Assessment Conferences (MARACs) for those at greatest risk from domestic violence	Cumbria Police	Core funding +CDRP	NI 15; NI 20; NI 32

Raise awareness across the district of domestic violence and the impact on families and communities amongst the general public	All	Core funding +CDRP	NI 15; NI 20; NI 32
To have in place an over arching and consistent approach to Domestic Abuse, where excellence is standard.	CDRP + All	Core funding	NI 15; NI 20; NI 32
To ensure housing provision is available to meet the demand for Domestic Abuse victims fleeing violence.	CDRP + Borough Councils	Core funding	NI 15; NI 20; NI 32

<b>ENFORCEMENT ACTIVITY</b>	<b>LEAD PARTNER</b>	<b>RESOURCES</b>	<b>LINKED INDICATORS</b>
Implement Specialist Domestic Violence Courts in West Cumbria	Criminal Justice Unit, Cumbria Police	Core funding	NI 15; NI 20; NI 30; NI 32; WI 7
Promote use of Headcams by Operation Police Officers to achieve Best Evidence.	Cumbria Police	Core funding	NI 15; NI 18; NI 20; NI 30; NI 32; WI 7
Target known offenders at key times e.g. Christmas and large sporting events	Cumbria Police	Core funding +CDRP	NI 15; NI 20; NI 32; WI 7

#### 7.4 Aim: *Reduce drug and alcohol misuse in line with the Local Area Agreement for Cumbria.*

Drugs and alcohol are seen as key factors in crime being committed. Drug crime is more a reflection of police activity than a true representation of people's use of illegal substances. Alcohol is a legal substance for certain age groups and being drunk for those over the legal age may result in certain circumstances with a crime being committed, whereas in others it may have consequences which do not involve contravention of any law. The impact of drug use goes beyond that of economic difficulties and crime; of particular concern in West Cumbria is the number of drug related deaths and also the impact on children and young people of having parents/ carers who misuse drugs. Many young people using drugs do not consider they have a problem; across surveyed Cumbrian secondary schools 3% of year 8 and 10 pupils surveyed stated they had been concerned about their own drug use. 4 % stated they had taken more than one type of drug on the same occasion and 8% had taken drugs and alcohol on the same occasion.

An underlying theme throughout the analysis of crime and disorder in West Cumbria is the impact of the use of illegal drugs and the excessive and sometimes illegal use of alcohol – this cross cutting theme is also emerging in discussions relating to the Sustainable Community Strategy for Cumbria.

Drugs and Alcohol also have an impact on Health Service which is funded from the public purse; resources spent managing the health consequences of drug and alcohol use cannot be used on improving life quality for others locally. Both drugs and alcohol also continue to be a cause and contributor to death in West Cumbria.

Drugs and alcohol also feature in a large number of cases of children who are on the at risk register; resources spent managing the safety of children in these situations cannot be used on improving the quality of life of other children in need. The impact on the future of the children themselves can often be lifelong.

Drugs and alcohol are key features in the profile of Prolific and Priority Offenders who may commit a range of crimes as a result. Prolific and Priority Offenders feature in the current Local Area Agreement and are associated with a stretch target. Achievement of the stretch target will bring extra money into the resources available locally.

Allerdale and Copeland CDRP works alongside the Drug and Alcohol Action Team and other partners to address drug and alcohol issues. In line with the Drug and Alcohol Action Plan the CDRP takes a local lead with its partnership approach to managing the night - time economy and reinforcing the message being delivered through the Healthy Schools approach. Drugs and Alcohol continue to be part of the subject matter included in discussions with young people. The continued support of Allerdale and Copeland CDRP for Rock Challenge is also linked to the outcomes of participant surveys which report decreased use of drugs and alcohol and improvements in team working, self confidence and engagement with education.

The subject of Drugs and Alcohol is of sufficient importance that there will need to be continued additional work locally as well as the main work being carried out by Drug and Alcohol Action Team (DAAT) and close co-ordination between CDRP, DAAT and Supporting People. Allerdale and Copeland CDRP will assist DAAT to deliver on two strategic documents the Drugs Treatment Plan 2008 and 'Time to Call Time, a strategy for tackling alcohol problems in Cumbria 2008-11'.

## 8. Resourcing the Plan.

Funding to deliver the Partnership Plan comes from 2 main sources. These are mainstream funding from partners, who can deliver projects as part of their core business and funding directed to CDRPs through the LAA in order to make a difference and add value to existing work. Examples of core business is the work undertaken by the Police, Young Cumbria and Youth Offending Services (YOS). Through funding directed to West Cumbria CDRP, we are able to add value to existing mainstream work by:-

- ◆ Funding a Pub Watch Co-ordinator to ensure a consistent and effective approach across local LPT's.
- ◆ Fund a range of Publications and Media & Marketing campaigns.
- ◆ Support work in the Night-time economy aimed at reducing levels of violent crime and substance misuse (e.g. marketing campaigns such as 'Lock em Inn', Spikeys and ASB leaflets designed by local children.

The CDRP will continue to look for ways to support community based activities. Current funding allocations for 2008-09 include:

<b>Activity Sample of items funded and sources of funds</b>	<b>OWNER</b>	<b>ALLOCATION Revenue £</b>	<b>ALLOCATION Capital £</b>	<b>LAA INDICATOR</b>	<b>CDRP PRIORITY</b>
Continued funding of Pub-watch Coordinator plus Partnership Manager and admin support + office costs inc ones related to Independent Domestic Violence Advisors + Performance Officer	CDRP	90,000	4,000	Impact on all areas	All priority areas and to meet identified business requirements identified as part

					of strategic assessment
Funding for a CDRP Performance Officer	Police BCU	30,000		Impact on all areas and CDRP Reform	All priority areas and to meet identified business requirements identified as part of strategic assessment
Potential Pilot project re joint deployment of police and ambulance in rapid response to violent incidents	CDRP	5,200		NI 15; NI 20; NI 41; WI 7	Violent Crime, Domestic Abuse, Drugs and Alcohol
Pilot targeted support for young people (and their families) at risk of committing crime/disorder/underage drinking or experiencing domestic abuse inc Festival with messages around risky behaviours 'Wasted Day in the West' in conjunction with Connexions, Impact Housing and other partners	Police BCU	4,500		NI 24; NI 41; NI 50; NI 70, N1 110, NI 19, NI 21, NI 111;WI 8	Violent Crime, Domestic Abuse, Criminal damage/ASB, Drugs and Alcohol, Neighbourhoods, Perception and engagement
Potential Targeted support for young people (and their families) at risk of committing crime/disorder/underage drinking or experiencing domestic abuse (building on pilot)	CDRP	15,000		NI 24; NI 41; NI 50; NI 70, NI 19; NI 21; NI 110; NI 111;WI 8	Violent Crime, Domestic Abuse, Criminal damage/ASB, Drugs and Alcohol, Neighbourhoods, Perception and engagement
Additional monitoring of CCTV on Sundays and at key times of the year	CDRP	1,500		NI 5; NI 15; NI 16; NI 17; NI 20; NI 41; WI 14	Violent Crime, Criminal Damage, ASB
Funding for Rock Challenge (historical support linked to reduction in drug/alcohol abuse involving most secondary and some primary schools in West Cumbria	CDRP	4,500		NI 5; NI 24; NI 27; NI 41	ASB, Drug and Alcohol, Public Perception
Support to Community Safety Group	Police BCU	1,500		Impact on all	All priority areas

start ups				areas	
Campaign around criminal damage	Police BCU	2,500		CDRP Priority SSC1.1g +h	CDRP Priority SSC1.1g + h
Potential Interactive website function to support engagement with young people and to build on criminal damage campaign	CDRP		15,000	Impact on all areas	All priority areas
Evaluation and training inc PCSO additional training around engagement with young people	Police BCU	12,000		Impact on all areas	All priority areas
Potential Accessible Publication of Partnership Plan – springboard to improved engagement	CDRP	10,000		Impact on all areas and CDRP Reform	All priority areas
Targeted engagement and communication work	Police BCU	10,000		Impact on all areas	All priority areas
Public engagement event	Police BCU	2,000		CDRP Reform	All priority areas
General marketing associated with key local campaign messages, especially violent crime and Domestic Abuse	Police BCU	5,000		Impact on all areas	All priority areas
Support to community based ideas to reduce crime and disorder	CDRP	1,000	1,500	Impact on all areas	All priority areas
Potential support to Drug and Alcohol and /or Domestic Abuse support	CDRP		18,600	Impact on all areas	All priority areas

## 9. Summary

This is the first “high level” Partnership Plan produced by Allerdale and Copeland CDRP, containing information on identified priorities, how projects will be funded and how the specific work taking place in West Cumbria links to the much broader remit of partner agencies. The Plan offers an opportunity for us to work more closely towards a common aim, to maintain West Cumbria as a safe place to live work and visit.

## 10. Publication

In line with statutory requirements, the Partnership Plan is formally published and can be viewed on both Copeland and Allerdale Borough Council’s website and on partner websites. Anyone requiring a hard copy of the Plan can contact the CDRP Manager at Allerdale Borough Council, details shown in section 9 below. We would like to thank all our partners for their contribution to this plan.

## 11. What you can contribute

After reading this document, you may decide that you want to get more involved in crime reduction in your own neighbourhood. There are a number of things you can do and if you would like more information, contact details for Allerdale and Copeland CDRP are shown below in section 9. However, here are some simple steps you can take to make a difference.

- Report any crime that you see, either to the Police or Crimestoppers ☎ 0800 555111
- Improve security on your property and always remember to lock doors and windows on your house or car
- Follow crime prevention and safety advice
- Get involved in community projects
- Join or start a Neighbourhood Watch group or a Tenants group for your area

## 12. Contact Details.

Further copies of this document are available from:

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